

# Nicholas Horn

## Resumé

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### 1 Personal

Name	Nicholas Francis Henry Twynam Horn
Birthday	25 July 1956
Nationality	Australian
Address	42 Carnegie Crescent Narrabundah ACT 2604 AUSTRALIA
Telephone	landline: +61 2 6295 9432 mobile: +61 406 375 114
Email	<a href="mailto:robynick@homemail.com.au">robynick@homemail.com.au</a>

### 2 Referees

#### Referee 1

Name	Meredith Leigh
Position	First Parliamentary Counsel
Office	Commonwealth Office of Parliamentary Counsel
Working relationship	<ul style="list-style-type: none"><li>• Manager (as a/g FPC), Feb-Sep 2021</li><li>• Senior drafting colleague, 2008-2021</li><li>• Supervisor, 2007-2008</li></ul>
Phone	office: +61 2 61201 421 mobile: +61 432 865 051
Email	<a href="mailto:meredith.leigh@opc.gov.au">meredith.leigh@opc.gov.au</a>

**Referee 2**

Name Peter Quiggin PSM QC FAICD  
Position First Parliamentary Counsel (retired)  
Office Commonwealth Office of Parliamentary Counsel  
Working relationship Manager (as FPC), Jan 2005-Feb 2021  
Phone Mobile: +61 409 514 656  
Email [pqgc@pqgc.com.au](mailto:pqgc@pqgc.com.au)  
[peter\\_quiggin@yahoo.com.au](mailto:peter_quiggin@yahoo.com.au)

### 3 Professional experience

#### Legislative drafter for 34 years: 1987 – 2021

- Specialities**
- regulatory and licensing schemes
  - personal property securities law
  - criminal law
  - migration law
  - legislative instruments reform
  - territories legislation
  - statutory interpretation
  - drafting and legislative process training

#### Commonwealth Office of Parliamentary Counsel

*Legislative drafting and advice for Commonwealth Government*

**2008 – September 2021**

##### ***Senior Assistant Parliamentary Counsel***

- Draft Bills for Commonwealth Parliament
  - team leader – 2-person Bill drafting teams
- Draft regulations and other legislative instruments (2014-15; 2019-20)
  - team leader – 3-person instrument drafting teams

September 2021 – retired from Office of Parliamentary Counsel.

**2005 – 2007**

##### ***Assistant Parliamentary Counsel***

- Draft Bills under guidance of Bill drafting team leader

#### ACT Parliamentary Counsel's Office

*Legislative drafting and advice for ACT Government & ACT Legislative Assembly members*

**1989 – 2001**

##### ***Principal Assistant Legislative Counsel***

**2003 – 2004**

- Draft Bills for ACT Legislative Assembly
- Draft regulations and other legislative instruments

#### **Ontario Legislative Counsel's Office (Toronto, Canada)**

*Legislative drafting and advice for Ontario provincial government*

**2002** – 12 month secondment

##### ***Assistant Legislative Counsel***

- Draft Bills for Ontario Legislative Assembly
- Draft regulations and other legislative instruments

#### Commonwealth Government

*Legislative drafting and advice for ACT Administration*

**1987 – 1989**

##### ***Legal Officer & Senior Assistant Legislative Counsel***

**Attorney-General's Department**

**ACT Legislative Counsel's Office**

- Draft Ordinances, regulations and other legislative instruments for ACT administration and external territories administrations

## Commonwealth Government 1980-1986

1986	Department of Territories External Territories Administration <i>Senior legal adviser</i>
1984 – 1985	Department of Territories ACT Administration <i>Legal adviser</i>
1982	Department of the Capital Territory <i>Legal adviser</i>
1980 – 1981	Department of Industrial Relations <i>Assistant Research Officer</i> <i>Research Officer</i>

## 4 Qualifications

### Legal

1983	<b><i>Admission as a solicitor</i></b> Supreme Court of NSW  <b><i>Practical legal training</i></b> College of Law NSW - Certificate
1983	<b><i>Bachelor of Laws</i></b> Australian National University

### General

1996	<b><i>Master of Arts</i></b> University of Queensland (American literature)
1979	<b><i>Bachelor of Arts</i></b> University of Sydney (2.1 honours English; philosophy; law)

## 5 Teaching and training

### Academic teaching

#### University of Athabasca (Alberta, Canada) (2017 – 2022)

2017-2022

**Graduate Diploma in Legislative Drafting**

*On-line individualized study*

- One-on-one remote instruction for graduate students

#### Australian National University (1999 – 2020)

1999 & 2001

**Graduate stream (Grad. Diploma/Masters)**

2003 – 2013

*Legislation & Legislative Drafting*

2020

- Creator, convenor & principal lecturer for semester unit
- Introduction to legislation, legislative process & legislative drafting

#### Sydney University (2010 – 2020)

2010 – 2018

**Bachelor of Laws**

2020

**Interpretation (Convenor: Patricia Lane)**

*Legislative drafting (4 hour guest presentation)*

- Introduction to legislation and legislative drafting for undergraduate and Juris D. students.

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### Drafter training

#### Pacific region

2012-2013

**Kiribati, Papua New Guinea, Samoa, Solomon Islands, Tonga**

- Pacific Desk – governance assistance
- short training courses for assistant drafters and officials (3-5 days)

#### Queensland Government

2014

**Queensland Office of Parliamentary Counsel**

- 5-day course for assistant drafters
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### Other training

#### Office of Parliamentary Counsel (Commonwealth)

2005-2021

**Legislative Process Courses and basic drafting courses –  
Commonwealth Government agencies**

- 1-2 day courses for government lawyers and others involved in the legislative process –presented with other OPC drafters.

## 6 Publications and papers

<b>Drafting</b>	“Commonwealth Association of Legislative Counsel: an annotated catalogue of publications”	3rd ed. May 2016 [with Magdalene Starke], <a href="http://www.calc.ngo/sites/default/files/files/documents/CALC%20Catalogue%202016.pdf">http://www.calc.ngo/sites/default/files/files/documents/CALC%20Catalogue%202016.pdf</a> (accessed 11 November 2021).
	“Drafting definitions”	Commonwealth Association of Legislative Counsel conference, Melbourne, April 2003 (unpublished).
	“Drafting examples”	Australasian Drafting Forum, Melbourne, August 2001 (unpublished).
	“Drafting in the ACT”	OPC seminar, 13 April 2005 (unpublished).
	“From a Toronto Drafting Diary”	<i>PC News and Views</i> 7, August 2002: 11-14.
	“How to Do Things With Law Students”	<i>Legal Education Review</i> (2002) 13.1, rev. of William Twining and David Miers, <i>How to Do Things With Rules</i> , 4th ed., London, Butterworths, 1999: 99, <a href="http://classic.austlii.edu.au/au/journals/LegEdRev/2002/6.html">http://classic.austlii.edu.au/au/journals/LegEdRev/2002/6.html</a> (accessed 11 November 2021).
	“Implementing Drafting Change”	Australasian Drafting Forum, Wellington, New Zealand, February 2000, (unpublished).
	“Interpretation Acts: Coherent Interpretation and a Coherent Statute Book”	Jeffrey Barnes, ed., <i>The Coherence of Statutory Interpretation</i> , Sydney, Federation Press, 2019: ch 13.
	“Legislative Drafting in Australia, New Zealand and Ontario: An informal survey” (3rd ed.)	<i>The Loophole</i> , March 2005 (2005.1): 55, <a href="http://www.calc.ngo/sites/default/files/loophole/mar-2005.pdf">http://www.calc.ngo/sites/default/files/loophole/mar-2005.pdf</a> (accessed 11 November 2021).
	“Legislative Section Headings: Drafting Techniques, Plain Language and Redundancy”	<i>Statute Law Review</i> 2011/32: 186; republished in <i>Loophole</i> , April 2012 (No. 2 of 2012): 7, <a href="http://www.calc.ngo/sites/default/files/loophole/apr-2012.pdf">http://www.calc.ngo/sites/default/files/loophole/apr-2012.pdf</a> (accessed 11 November 2021).
	“Pale Fire or Grey Silt? Notes on the Legislative Note”	4th Australasian Drafting Conference, Sydney, 4-6 August 2005, <a href="http://www.pcc.gov.au/pccconf/2005/papers/13-Nick-Horn.pdf">http://www.pcc.gov.au/pccconf/2005/papers/13-Nick-Horn.pdf</a> (accessed 11 November 2021).
	“Shaping policy into law: a strategy for developing common standards”	<i>The Loophole</i> , Feb. 2011 (2011.1), p 40, <a href="http://www.calc.ngo/sites/default/files/loophole/feb-2011.pdf">http://www.calc.ngo/sites/default/files/loophole/feb-2011.pdf</a> (accessed 11 November 2021).
	“Show, Don’t tell! A Graphic Approach to Amendment of Legislation”	<i>The Loophole</i> , October 1998: 3, <a href="http://www.calc.ngo/sites/default/files/loophole/oct-1998.pdf">http://www.calc.ngo/sites/default/files/loophole/oct-1998.pdf</a> (accessed 11 November 2021).
<b>Law &amp; Literature</b>	“Black Letters: Plain English and Epistolary Rhetoric”	<i>Griffith Law Review</i> (2000) 9: 7, <a href="http://www.austlii.edu.au/cgi-bin/sinodisp/au/journals/GriffLawRw/2000/2.html?stem=0&amp;synonyms=0&amp;query=%20%22Black%20Letters%22%20Horn">http://www.austlii.edu.au/cgi-bin/sinodisp/au/journals/GriffLawRw/2000/2.html?stem=0&amp;synonyms=0&amp;query=%20%22Black%20Letters%22%20Horn</a> (accessed 11 November 2021).
	“A Dainty Dish to Set Before the King: Plain Language and Legislation”	Proceedings of the Plain Language Association International (PLAIN), 4th Biennial Conference, Toronto, Canada, 2002, <a href="http://en.copian.ca/library/research/plain2/dish/dainty.pdf">http://en.copian.ca/library/research/plain2/dish/dainty.pdf</a> (accessed 11 November 2021).
	“Tityrus”	<i>Law Text Culture</i> 1 (1994): 48, <a href="http://ro.uow.edu.au/cgi/viewcontent.cgi?article=1146&amp;context=ltc">http://ro.uow.edu.au/cgi/viewcontent.cgi?article=1146&amp;context=ltc</a> (accessed 11 November 2021).

“(r)op(ic)ology: Law,  
Interpretation, Power”

*Griffith Law Review* (1996) 5: 124,  
<http://classic.austlii.edu.au/au/journals/GriffLawRw/1996/5.html>  
(accessed 11 November 2021).

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**Literature**

“Clevie Raymond, Raymond  
Clevie: Carver’s ‘The Father’”

*Journal of the Short Story in English* 19 (1993): 25.

“Cracking the Code”

*Journal of the Short Story in English* 23 (1994), rev. of Randolph Paul  
Runyon *Reading Raymond Carver*: 98.

“Interviews with the Author:  
Framing the Conversations of  
Raymond Carver”

*Prose Studies* 16 (1993): 213.

“Raymond Clevie, Clevie  
Raymond: The Authorship of  
Raymond Carver”

MA Dissertation, University of Queensland, 1996.

“Seeing Double: The Two  
Lives of Raymond Carver”

*a/b: Autobiography Studies* 13.2 (1998): 271.